

Agenda Item 5

MEMORANDUM

TO: Historic Preservation Commission
FROM: John Southard, Historic Preservation Officer
DATE: November 10th, 2021
SUBJECT: Agenda Item 5 – Blanket Monitoring, Discovery, and Treatment Plan Project Update



The City engaged Logan Simpson to prepare a citywide Cultural Resources Inventory and Blanket Archaeological Monitoring, Discovery, and Treatment Plan. Despite COVID-19-related delays caused by restricted access to relevant archives and limited opportunities for Tribal consultation meetings and public meetings, among other challenges, it is anticipated that the deliverables will be complete or substantially complete by early 2022. The Scope of Services includes a Planning Phase and a Working Phase. Tasks associated with each phase follow:

Planning Phase Services:

- Provide detailed independent knowledge of known archaeological sites within Tempe and the Salt River Valley;
- Provide detailed independent knowledge of monitoring and discovery plans and Arizona State Museum / Arizona State Historic Preservation Office / Section 106 / Section 4(f) submittal, review, and approval procedures;
- Identify key general stakeholder groups; and
- Provide project planning, scheduling, and execution, including at least four meetings with representatives of the Four Southern Tribes and other communities claiming ancestral affiliation with the Tempe, two general stakeholder meetings, and two Historic Preservation Commission meetings.

Working Phase Services:

- A Cultural Resources Inventory inclusive of known archaeological sites, prehistoric canals and Traditional Cultural Properties;
- GIS maps (for internal use only) related to the items above;
- At least four meetings with representatives of the Four Southern Tribes and other communities claiming ancestral affiliation with the Tempe area
- At least two meetings with key general stakeholder groups identified in the Planning Phase;
- Two meetings with the Historic Preservation Commission; and
- Delivery of a Cultural Resources Inventory and Blanket Monitoring, Discovery, and Treatment Plan, crafted with input from City staff, the Four Southern Tribes, general stakeholders, and the Historic Preservation Commission.

Logan Simpson staff will provide a project status update to the Historic Preservation Commission.

Attachment: Logan Simpson blanket plan progress overview

Status of the Archaeological Management Plan

The City engaged Logan Simpson for the “Preparation of a Cultural Resources Inventory and Archaeological Management Plan.” The project scope includes five tasks, those being:

- Identification of pertinent agencies, Native American Tribes, consulting agencies, and stakeholders (Task 1).
- Completing a comprehensive citywide Cultural Resources Inventory (Task 2).
- Identification of Traditional Cultural Properties (TCPs) within the City (Task 3).
- Development of a Management Plan document (Task 4).
- Assisting the City with consultation on the Plan document with Tribes, agencies, and stakeholders (Task 5).

Logan Simpson has completed Tasks 1-2 and is in the process of completing Tasks 3-5. It is anticipated that the Management will be submitted for consultation in late 2021 and completed in early or mid-2022.

Programmatic Statement

The following is a preliminary list of protocols for management of archaeological resources that will be presented in the Archaeological Management Plan.

1. Archaeological Sites within the Tempe city limits. All City-sponsored projects must consider the potential for adverse effect to all designated archaeological sites within the city limits that have been either determined or recommended eligible for the NRHP/ARHP or that have not been formally evaluated for NRHP/ARHP-eligibility, *including a buffer area of 300 ft (91 m) surrounding the current site boundaries as currently defined in AZSITE or other appropriate sources of site information*. The HPO will be responsible for securing an evaluation of potential adverse effects that City-sponsored projects could have on such sites and determine an appropriate course of action for avoiding or mitigating those effects. This assessment will be prepared by a qualified archaeological consultant, cultural experts, and historians (per federal and state standards), as needed or required by the undertaking.
 - a. For City-sponsored projects that involve federal or state land, funding, or permitting, the HPO must consult with the pertinent federal or state agencies and Native American Tribes, or other relevant descendant communities, to determine an appropriate course of action to resolve those adverse effects. The list of consulting parties, including Tribes, will vary based on the federal or state legal nexus of the project.
 - b. For City-sponsored projects on City-owned land with no federal or state legal nexus, the HPO minimally must consult with Native American Tribes, or other relevant descendant communities, as appropriate. For some such projects, the HPO may opt to consult also with the State Historic Preservation Office (SHPO) on a voluntary basis if an objective, outside opinion is sought for a specific project or plan of action.
 - c. The HPO will make sure that all appropriate permits and burial agreements/action plans are obtained prior to beginning ground-disturbing work within a designated archaeological site.

2. Archaeological Sensitivity Zones. In addition to designated archaeological sites, the Tempe city limits encompass several areas that are culturally and archaeologically sensitive but have not yet been formally recognized or designated with an Arizona State Museum (ASM) or other governmental agency site number. These “sensitivity zones” will be treated in the same manner as NRHP-eligible archeological sites. Future documentation of significant surface and subsurface cultural features or deposits in these areas will provide additional grounds for obtaining a formal ASM site designation.

3. Traditional Cultural Properties. TCPs are cultural properties associated with “cultural practices or beliefs of a living community [descendant communities] that (a) are rooted in that community's history, and (b) are important in maintaining the continuing cultural identify within the community” (Parker and King 1990:1). Once established, TCPs generally are considered eligible for the NRHP under Criterion A (but may also be eligible under other criteria). Pursuant to the spirit and intent of Executive Order 13007 (1996) regarding Indian Sacred Sites on federal lands and Executive Order 2006-14 regarding Consultation and Cooperation with Indian Tribes by the Arizona Branch agencies, all TCPs located within the Tempe city limits will receive the following treatment as follows:
 - a. All City-sponsored projects must consider potential to adverse effects to known or suspected TCPs and work to resolve effects those in consultation with descendant communities. Adverse effects might include both direct effects to the TCPs and indirect effects such as obstructions to the traditional viewshed of the TCPs.
 - b. The City will allow and assist, as needed, descendant communities with traditional religious activities, or other activities at the TCP locations. Consultation with descendant and historically affiliated Tribes and Communities will serve to determine the specific needs, scope, and frequency of these activities.
 - c. The City will promote public awareness, discourage vandalism, and encourage recognition and support of public restoration and preservation initiatives for TCPs
 - d. The City will proactively pursue immediate removal or abatement of spray-paint graffiti from TCPs using methods that are not impactful to petroglyphs or bedrock, followed by periodic graffiti abatement. The City will elicit the participation of the descendant Communities, if they wish, or otherwise notify them when these activities take place.
 - e. The City will assist with the ongoing maintenance of the TCP location, including periodic removal of trash, litter, and other modern instructions. The City will elicit the participation of the descendant Communities, if they wish, or otherwise notify them when these activities take place.
 - f. The City will refrain from pursuing construction or building projects that would alter the traditional appearance of TCPs or obstruct the traditional viewshed of the TCP.
 - g. The City will identify and further recognize Hayden (Tempe) Butte, Bell Butte, Twin Butte and Papago Park (Tempe Portion) as the Tempe City Buttes and will seek to undertake initiatives to protect these natural features and their cultural resources, implement management plans that will recognize and recommend strategies that maintain line-of-sight and existing traditional religious and cultural connections among them, restoration projects to further protect, restore and preserve the natural and cultural setting, and encourage development through creative design that will enhance their expression as cultural and natural places and spaces.

4. Cultural Resources Inventory of Tempe Greenspaces. The Cultural Resources Inventory presented in the Management Plan is based on a comprehensive effort to examine all existing documents and records pertaining to cultural resources within the city limits. However, much of the land within Tempe has never been subjected to a systematic cultural inventory survey. Most of the land area within Tempe is heavily urbanized and no longer amenable to pedestrian survey. However, pedestrian survey is still feasible in less-developed greenspaces within the city limits including, but not limited to, the following: the Tempe portion of Papago Park, Double Butte, the ASU-owned portion of Tempe Butte, and scattered greenspaces along the Salt River. Bell Butte and the City-owned portion of Tempe Butte are prominent greenspaces that have been subjected to Cultural Resources Inventories.